Title V

Model General Permit Template

SERIES 1 INTERNAL COMBUSTION ENGINES

TemplateSJV-IC-1-0

fired on diesel fuel with a sulfur content less than or equal to 0.05% by weight

This template is designed to streamline the Title V permitting process for internal combustion engir meeting the above qualifications. Applicants for Title V permits choosing to use this template will only have to complete the enclosed template qualification form and submit it with their Title V application.

San Joaquin Valley Unified Air Pollution Control District FINAL

Title V Model General Permit Template Series 1 Internal Combustion Engines

Template No: SJV-IC-1-0

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SAN JOAQUIN VALLEY UNIFIED AIR POLLUTION CONTROL DISTRICT

TITLE V GENERAL PERMIT TEMPLATE SJV-IC-1-0

ENGINEERING EVALUATION

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I. Purpose

The purpose of the proposed template is to streamline the Title V permitting process and reduce the time required by the applicant and the District by identifying the federally applicable requirements for internal combustion (IC) engines and establishing permit conditions which will ensure compliance with such requirements. These conditions will be incorporated into the Title V permit of any facility choosing to make use of the template.

II. Template Applicability

The template applies to any internal combustion (IC) engine which is fired on diesel fuel with a sulfur content of less than 0.05% by weight. The applicability of this template can best be established by answering the questions on the Template Qualification Form attached as Appendix C.

III. Applicable Requirements

Units may be subject to "federally enforceable" requirements as well as requirements that are enforceable by the "District-only". Federally enforceable requirements will be enforceable by the EPA and the public through Title V permit conditions identified as federally enforceable. District-only requirements represent local or state regulations for which the EPA has no direct enforcement authority. The final Title V permits issued by the District will contain both federally enforceable and District-only requirements.

District-only requirements are not addressed in this template. Table 1, <u>Applicable Requirements</u>, does not necessarily include all federally enforceable requirements that apply to IC engines qualifying to use this template, and it is the source's responsibility to determine any and all applicable requirements to which the source is subject. Generally, requirements not addressed by this template are those that require a source-specific analysis, or are covered by other templates.

Table 1. Applicable Requirements

Rule	Rule/Regulation	Citation	Description
Category			
Α	SJVUAPCD Reg. IV	4201 Section	Particulate Matter Concentration
		3.1	
Α	County Rule	404 ¹	Sulfur Compounds
Α	County Rule	406 ²	Sulfur Compounds
Α	County Rule	407 ³	Sulfur Compounds
Α	SJVUAPCD Reg. II	2520, 9.4.2,	Periodic Monitoring and Recordkeeping
		9.5.2	
В	SJVUAPCD Reg. II	2201	New Source Review Rule
В	SJVUAPCD Reg. II	2520	Federally Mandated Operating Permits
В	SJVUAPCD Reg. IV	4101	Visible Emissions

Category "A" rules contain requirements that are directly applicable to the qualifying units; compliance with these applicable requirements will be demonstrated in this engineering evaluation and assured by the template permit conditions. In section IV, <u>Compliance</u>, the federally-enforceable requirements from category "A" rules are listed with a discussion of how compliance with these requirements is achieved.

Category "B" rules contain federally enforceable requirements that were not addressed in this template. These may not be all of the federally enforceable requirements for this unit. Requirements from these rules must be addressed by the applicant outside of this template within the Title V application Compliance Plan form (TVFORM-004). Category "B" listing is included in this table as an informational item to assist applicants in this effort.

IV. Compliance

This section contains a discussion of how compliance is assured with each requirement addressed in this template.

District Rule 4201

Section 3.1 requires emissions to be at or below 0.1 grain of particulate matter per dry standard cubic foot of exhaust gas. Results from source tests of diesel-fired internal combustion (IC) engines generally indicate emission rates from these units are less than the allowable limit of 0.1 grain/dscf. Of the tests available at the time of this writing, most were in the range of 0.042 to 0.061 grain/dscf, with a low of 0.020 grain/dscf, and a high of 0.092 grain/dscf. However, although the above testing is sufficient to assume that IC engines using this template comply with the 0.1 grain/dscf limit, the data is insufficient to prove compliance in all cases.

¹ Madera

² Fresno

³ Kings, Merced, San Joaquin, Tulare, Kern, and Stanislaus

Therefore, periodic monitoring will be required in the form of source testing, unless the engine is an emergency or backup IC engine operating less than 200 hours per year. If the initial test results for PM emissions are measured to be less than 0.06 grain/dscf, testing will be required at least once every 5 years. Otherwise, testing shall occur not less than once every 24 months. Test results from an engine that represents a group of engines in terms of rated brake horsepower, engine make and series, operational conditions, fuel used, and control method, shall satisfy this condition provided this group of engines is owned and operated by a single owner/operator. See template permit conditions #4-8.

Permit conditions will be added to assure compliance with the emission limits of this rule and associated testing, monitoring, and recordkeeping. See template permit conditions #2, and #6-9.

Rules 402 (Madera) and 404 (in all seven remaining counties in the San Joaquin Valley) are replaced by Unified District Rule 4201. The above analysis shows compliance with all these rules, regardless of which are SIP approved at the time of permit issuance. By using this template the applicant is requesting a permit shield from the requirements of Rules 402 (Madera) and 404 (in all seven remaining counties in the San Joaquin Valley) and District Rule 4201. See permit shield conditions #10 and #11.

County Rule 404 (Madera), 406 (Fresno) and 407 (all six remaining counties in the San Joaquin Valley)

These county rules contain a limit on sulfur compounds. The limit at the point of discharge is 0.2 percent by volume, 2000 ppmv, calculate as sulfur dioxide (SO₂), on a dry basis averaged over 15 consecutive minutes. The maximum fuel sulfur content that can be combusted in a diesel-fired IC engines to comply with the sulfur emission rate of 2000 ppmv is calculated as follows:

Maximum Fuel Sulfur Content of Diesel to Assure Compliance with Rule 4801

$$\frac{\left(137,000 \frac{Btu}{gal}\right) X\left(\frac{9190 \ dscf}{10^6 \ Btu}\right) X\left(32.06 \frac{g \ S}{mol}\right) X\left(0.002 \frac{mol \ S}{mol \ exhaust}\right) \left(28.317 \frac{L}{cf}\right)}{\left(23.6 \frac{L}{mol}\right) X\left(7.05 \frac{lb}{gal}\right) X\left(453.59 \frac{g}{lb}\right)} = 0.030 \frac{lb \ S}{lb \ Diesel}$$

where,

$$\left(\frac{9190 \text{ dscf}}{10^6 \text{ Btu}}\right) = \text{F - Factor for Diesel (0 CFR Appendix A Table 19-1)}$$

137,000 = Heat content of diesel (AP42, Appendix A)

7.05 = density of diesel (AP42, Appendix A)

23.6 = Volume 1 mole of gas occupies at standard condition (1 atm, 15.5 °C)

32 = Molecular weight of sulfur

All of the units covered by this template shall not exceed sulfur compound emissions of 0.2% by volume, 2000 ppmv, on a dry basis averaged over 15 consecutive minutes (see template permit condition #1). Diesel fuel with a sulfur content of less than 3.0% by weight will satisfy the conditions of District Rule 4801. IC engines qualifying to use this template must be fired on Air Resources Board quality diesel fuel with maximum sulfur content 0.05% by weight. The use of this low sulfur diesel assures compliance with each county's rule. Testing and recordkeeping requirements assure this limit is met (see template permit conditions #3-5).

Rules 406 (Fresno), 404 (Madera), 407 (in all six remaining counties in the San Joaquin Valley) have been submitted to the EPA and are currently included in the SIP. By using this template the applicant is requesting a permit shield from the requirements of Rule 406 (Fresno), 404 (Madera), 407 (in all six remaining counties in the San Joaquin Valley). See template conditions #10 and #11.

District Rule 2520, 9.4.2, 9.5.2

Section 9.4.2 states that periodic monitoring be required if none is associated with a given emission limit to assure compliance. Monitoring is required for the diesel fuel being fired in the IC engine and particulate matter (PM) emissions (see template permit conditions #4-8).

Section 9.5.2 requires all records be maintained for at least five years. Template permit condition #9 requires that all records be maintained for at least five years.

V. Permit Shield

A permit shield legally protects a facility from enforcement of the shielded regulations when a source is in compliance with the terms and conditions of the Title V permit. Compliance with the terms and conditions of the Title V permit is considered compliance with all applicable requirements upon which those conditions are based. A permit shield is requested in template permit conditions #10 and #11.

VI. Permit Conditions

The following conditions will be incorporated into the Title V permit of any facility choosing to make use of template #SJV-IC-1-0.

1. Sulfur compound emissions shall not exceed 0.2% by volume, 2000 ppmv, on a dry basis averaged over 15 consecutive minutes. [Rule 404 (Madera), 406 (Fresno) and 407 (6 remaining counties in the San Joaquin Valley)]

- 2. Particulate matter emissions shall not exceed in concentration at the point of discharge 0.1 gr/dscf. [District Rule 4201; Rule 402 (Madera) and 404 (all 7 remaining counties in the San Joaquin Valley)]
- 3. Unit shall be fired only on diesel fuel with a sulfur content of less than 0.05% by weight. [Rule 404 (Madera), 406 (Fresno) and 407 (6 remaining counties in the San Joaquin Valley)]
- 4. If the IC engine is fired on Air Resources Board regulated diesel fuel, with a supplier certified sulfur content less than 0.05% by weight, the operator shall maintain copies of all fuel invoices and supplier certifications. [District Rule 2520, 9.4.2]
- 5. If the IC engine is not fired on ARB regulated diesel fuel, with a supplier certified sulfur content less than 0.05% by weight, then the owner or operator shall determine the sulfur content of each delivery of diesel fuel being fired in the IC engine. The sulfur content shall be determined using ASTM method D 2880-71. [District Rule 2520, 9.4.2]
- 6. Records of operating hours shall be kept for units operating less than 200 hours per year. [District Rule 2520, 9.4.2]
- 7. On all units which are not emergency or backup IC engines operating less than 200 hours per year, operator shall perform a source test for particulate emissions within 6 months of the initial Title V permit issuance. A source test for particulate emissions conducted within the 24 months prior to permit issuance shall be considered compliance with this testing requirement. Source testing for particulate matter shall be performed according to EPA Method 5, stack gas velocity by EPA Method 2, and the stack gas moisture content by EPA Method 4. If the initial PM test result is less than or equal to 0.06 grain/dscf, then testing shall occur not less than once every 5 years. Otherwise testing shall occur not less than once every 24 months. [District Rule 2520, 9.4.2]
- 8. Test results from an engine that represents a group of engines in terms of rated brake horsepower, engine make and series, operational conditions, fuel used, and control method, shall satisfy testing requirements provided this group of engines is owned and operated by a single owner/operator. [District Rule 2520, 9.4.2]
- 9. The operator of an internal combustion (IC) engine shall maintain all records of required monitoring data and support information for inspection at any time for a period of five years. [District Rule 2520, 9.5.2]
- 10. Compliance with permit conditions in the Title V permit shall be deemed compliance with the following applicable requirements of SJVUAPCD Rule 4201; Rule 404 (Madera), 406 (Fresno), and 407 (Kings, Merced, San Joaquin, Tulare,

Kern, and Stanislaus). A permit shield is granted from these requirements. [District Rule 2520, 13.2]

11. Compliance with permit conditions in the Title V permit shall be deemed compliance with the following subsumed requirements: Rules 402 (Madera) and 404 (Fresno, Merced, Kern, Kings, San Joaquin, Stanislaus, Tulare). A permit shield is granted from these requirements. [District Rule 2520, 13.2]

APPENDIX A EPA COMMENTS/DISTRICT RESPONSE

EPA COMMENTS / DISTRICT RESPONSE

The EPA's comments regarding this template are contained in EPA's 10/1/96 letter. A copy of this letter is available at the District.

EPA COMMENT

In the future, for all model general permit templates, the public notice should clarify that this will be the public's only opportunity to comment on the specific permit conditions of the template.

DISTRICT RESPONSE

The suggested clarification will be incorporated into future public notices for general permit templates.

EPA COMMENT

The District should add a statement to "Category B" of the Applicable Requirements section to clarify that Table 1 does not necessarily include all the requirements that may apply to a source that qualifies to use this template.

DISTRICT RESPONSE

This clarification will be incorporated into the template. The second paragraph will be amended to state that Table I, Applicable Requirements, does not necessarily include all federally enforceable requirements that apply to internal combustion engines qualifying to use this template, and that it is the source's responsibility to determine any and all applicable requirements to which the source is subject.

EPA COMMENT

In Table 1, District Rules 1080, 1081, and 4801 should be listed as Category 'D' and the corresponding county SIP rules should be listed as Category 'A'.

DISTRICT RESPONSE

Table I, Applicable Requirements, will be amended by:

- a. Changing SJVUAPCD Rule 1080, 1081 from 'Category A' to 'Category D'
- b. Removing SJVUAPCD Rule 4801 from the Table (it is not submitted for approval into the SIP)
- c. Adding the county SIP rules corresponding to 1080, 1081, and 4801 as 'Category A'

EPA COMMENT

The EPA suggests that the use of AP42 factors for PM compliance demonstration is insufficient for units with SCR and suggests an initial test or District provision of source test information to show compliance.

DISTRICT RESPONSE

Units using this template are required to source test within 6 months of Title V permit issuance. A test within the 24 months prior to permit issuance will be considered sufficient.

EPA COMMENT

Recordkeeping requirements for units that fire non-PUC regulated gas or diesel with supplier-certified sulfur content greater than 0.05% by weight should include fuel used and testing/sampling results.

DISTRICT RESPONSE

Units qualified to use this template must fire on diesel fuel with a sulfur content less than or equal to 0.05% by weight. The template requires the source to either maintain supplier certifications or test the fuel for sulfur content. This information must be maintained for a period of at least 5 years.

EPA COMMENT

District Rule 4305 and 4351 include CO limits that are not currently federally enforceable and not made so by any streamlining action. The District should either form a District-only portion of the template including CO limits or not include them in the template while forming a permit shield to exclude the CO limits.

DISTRICT RESPONSE

These rules are not applicable to internal combustion engines.

EPA COMMENT

The District may want to incorporate conditions for permit renewal into template permits.

DISTRICT RESPONSE

The Federal Register notice of April 24, 1996 announcing interim approval of the SJVUAPCD Rule 2520 states "Permits issued under a program with interim approval have full standing with respect to Part 70...". The requirement to reissue the general permit template every 5 years is not part of Rule 2520. Such a requirement is not currently federally applicable.

EPA COMMENT

Condition should be added stating that if a source is operating under a general permit or general permit template, and is later determined not to qualify for the template, only the portion of the facility covered by the template shall be subject to enforcement action for operation without a permit.

DISTRICT RESPONSE

The Federal Register notice of April 24, 1996 announcing interim approval of the SJVUAPCD Rule 2520 states "Permits issued under a program with interim approval have full standing with respect to Part 70...". The interim approval issue stated in this comment is not currently part of Rule 2520. Such a requirement is not currently federally applicable.

EPA COMMENT

A time period for reporting deviations consistent with SJVUAPCD's definition of "prompt," should be included in the template.

DISTRICT RESPONSE

Reporting of deviations is covered by the facility-wide template.

EPA COMMENT

Compliance certification language on the template qualification form should be made to conform with 40 CFR 70 requirements.

DISTRICT RESPONSE

The template will be submitted as part of a complete Title V application. The Title V application contains a Compliance Certification Form (TVFORM-005) in the SJVUAPCD Title V Permit Application Package). On the Compliance Certification Form the responsible official certifies to the truth, accuracy, and completeness of the title V application, including all supporting information.

EPA COMMENT

The template does not address the NOx emission standards that apply to these units.

DISTRICT RESPONSE

The NOx emission standard from District Rule 4701 is not currently federally enforceable. Once this rule is included in the SIP it will be addressed.

EPA COMMENT

There appear to be some typos in the permit conditions dealing with permit shields.

DISTRICT RESPONSE

These corrections will be made.

EPA COMMENT

Condition #3 should read "Unit shall be fired <u>only</u> on diesel fuel with a sulfur content of less than 0.05% by weight."

DISTRICT RESPONSE

Condition #3 will be changed to read "Unit shall be fired <u>only</u> on diesel fuel with a sulfur content of less than 0.05% by weight.

EPA COMMENT

Condition #4 should read "If the IC engine is fired...the operator shall maintain copies of <u>all</u> fuel invoices and supplier certifications."

DISTRICT RESPONSE

Condition #4 will be changed to read "If the IC engine is fired...the operator shall maintain copies of all fuel invoices and supplier certifications."

EPA COMMENT

Condition #5 should read "If the IC engine is not fired on ARB regulated diesel fuel, with a supplier certified sulfur content less than 0.05% by weight, then the <u>owner or operator shall determine the sulfur content</u> of each delivery of diesel fuel being fired in the IC engine. <u>The sulfur content</u> shall be determined using ASTM method D2880-71. <u>The owner or operator shall maintain copies of all fuel invoices and test results.</u>

DISTRICT RESPONSE

Condition #5 will be changed to read "If the IC engine is not fired on ARB regulated diesel fuel, with a supplier certified sulfur content less than 0.05% by weight, then the owner or operator shall determine the sulfur content of each delivery of diesel fuel being fired in the IC engine. The sulfur content shall be determined using ASTM method D2880-71." The requirement to maintain records of all fuel invoices and test results is covered by condition #9.

APPENDIX B PUBLIC COMMENTS/DISTRICT RESPONSE

PUBLIC COMMENTS / DISTRICT RESPONSE

Public comments regarding this template were submitted by ARCO Western Energy and Chevron. A copy of the 9/3/96 ARCO Western Energy letter and the 9/3/96 Chevron letter containing these comments is available at the District.

PUBLIC COMMENT

Emergency or backup engines operating less than 200 hours per year should be excluded from the source testing requirements.

DISTRICT RESPONSE

These units are exempt from the testing required by the template.

PUBLIC COMMENT

Kern County Rule 427 and District Rule 4701 should be included in the template.

DISTRICT RESPONSE

Neither of these rules are included in the current State Implementation Plan (SIP). Therefore, the requirements from these rules are not federally enforceable.

PUBLIC COMMENT

If a non-emergency engine completed source tests within two years prior to permit issuance, it should be exempt from the testing requirements scheduled within six months of the Title V permit issuance.

DISTRICT RESPONSE

If a non-emergency engine completed source tests within two years prior to permit issuance, it will not be required to test within the initial six months after permit issuance.

PUBLIC COMMENT

Conditions #4 thru 8 are custom monitoring requirements. What are they based on?

DISTRICT RESPONSE

These conditions are required to show compliance with the applicable requirements. If no monitoring requirement is given for a particular emission limit, the District can establish custom monitoring schedules, per District Rule 2520, 9.4.2, to show compliance with an emission limit.

APPENDIX C

TEMPLATE QUALIFICATION FORM FOR TEMPLATE # SJV-IC-1-0

<u>Title V General Permit Template Qualification Form</u>

District F	Permit #_	
which m	eets the	ne questions in the table below. An internal combustion (IC) engine criteria of this table is qualified to use this template as part of a Title V use this template, remove this sheet and attach to application.
Yes	No	Description of Qualifying Units
		Is this internal combustion engine fired on diesel fuel? If "yes", then continue to next question; otherwise STOP - you cannot use this template.
		Is the sulfur content of the diesel fuel fired 0.05% or less by weight? If "no", STOP - you cannot use this template; otherwise you qualify to use this template.
1) the in	formatior	ation and belief formed after reasonable inquiry: n on this form is true and correct and tifies compliance with this template's permit conditions:
Signatur	e of Res	ponsible Official Date
Name of	Respon	sible Official (Please Print) TQF-1